

**CEDAR CITY PARKS AND RECREATION**  
**RAP TAX ADVISORY BOARD WORK MEETING**  
**JULY 18, 2018**

The Cedar City Parks and Recreation RAP Tax Advisory Committee held its work meeting on Wednesday, July 18, 2018 at 1:00 p.m. in the City Council Chambers, 10 North Main Street, Cedar City, Utah.

**PRESENT:** Board Members: Ron Adams, Mauri Bleazard, Randy Phillips, Mark Johnson, Chad Westwood, Len Badertscher, Sherene Carter, Vickie Christian, City Attorney Tyler Romeril, Executive Assistant Barbara Barrick.

**OTHERS:** Ken Nielsen, Michael Scott, Maggie Lewis, Megan Lewis, Nicole Shafer.

**CALL TO ORDER:** Tyler called the meeting to order at 1:05 p.m. Tyler – Today we are holding our RAP Tax meeting for requests from Parks and Recreation. This are a recommending board and we will ask questions today and you will make your recommendations next week. We will meet again one week from today at 1 p.m. for the final recommendations. Then the recommendations will go to the City Council who will make the final decision on the allocations. These are public funds so the Public Ethics Act applies. We have a quorum in this open meeting. So if 2 or 3 of the Board members get together to discuss the applications, it is okay. If there are 4 members, it is a quorum, so it has to be discussed in a public meeting. For the applicants, please keep your presentation to around 7 minutes. The Board needs to elect a Chair. Len – I nominate Randy as Chair; second by Vickie. Vote unanimous.

Randy – I have no computer facilities at home. Tyler – I'll email recommendations for the whole group and I will put on a spread sheet.

Introduction and Conflicts:

Randy – My brother is a Council Member. I am a retired banker and professional golfer. This is my 2<sup>nd</sup> year on the committee. Welcome to everyone. Len – I've lived here for 9 years. I enjoy sports and the arts in our City. Vickie – I've been on the committee for several years. I have no conflicts. Chad – This is my 2<sup>nd</sup> year on the committee. I was born and raised in Cedar and my kids play basketball, which is the only conflict. Mauri – No conflicts. Mark – No conflicts. I look forward to the applications. I take dealing with public funds seriously. Ron – I am the City Council representative and this is my third term on the Council. My assignments include all the Leisure Services groups. I'm not sure if that's a conflict.

**IRON COUNTY AYSO SOCCER LEAGUE:**

Tyler – John the representative is out of town, with no cell service. So I will review his requests. Their purpose is to replace the aging nets and goals that they use during the

season. I said if the Board had any questions I would forward them to him. Mauri – Didn't we fund these a while ago? Last year it was goals and this year is mainly nets. Tyler – Last year they came in with a similar request. Ron – These are the ones that the City stores, right? Tyler – Yes. This is a private entity, so we would have to sign a private/public partnership agreement. They would maintain them. Chad – How long is the agreement? Tyler – Yearly for the life of the property. We signed one last year. Randy – AYSO uses these, but does anyone else? Tyler – They may have an agreement with CCFC. Last year they said they worked with each other, but I don't know if they have a formal agreement.

Mark – It says on the application that player registration will decrease this year. Why? Are we allocating money into something that is getting less used? Tyler will ask. Request is \$1,740.

### **FRONTIER HOMESTEAD MUSEUM FOUNDATION:**

Michael Scott, Chair, Museum Foundation – We have a unique chance to purchase a portable blacksmith and wheelwright shop from Dennis Allan. This is a trailer with all the equipment at a reduced price. We are requesting funds for this and also for supplies and training. The seller is retiring at the end of this year. It is an opportunity for us to set up a full time blacksmith shop and we can also take it to other festivals in the State to draw attention to Cedar City. We are trying to perpetuate living history and the lost arts. In the application the amount we are requesting is broken down. We want to train an additional staff member as a blacksmith and wheelwright. Ron – Would you use for the blacksmith equipment for repairs for your equipment? Michael – Yes, that's what Dennis did for us. Len – Do you have any other funding for this? Michael – None right now. Mauri – Consumable coke? Does that fit under the ordinance? Michael – That would be fuel for the furnace. Tyler – In the ordinance, it's more for facilities than for goods. Mark – So the blacksmith would be an employed position? Michael – We have a volunteer right now who does it as a hobby. We are looking at a seasonal park employee. We have some retirements coming up and there will be some position shuffling. Mark – How many visitors do you have annually. Michael – I don't know, it's in the thousands. We have 100 to 150 a day in the summertime. At the Frontier Folk Life festival 6 weeks ago we had 2500 people come through. Randy – You could use for it for the schools. I've been on a few tours and it's fun. Len – Do schools from other counties come in to the park? Michael - They do. We've had Payson, Washington County, Hilldale, and Charter Schools. Chad – According to your application, you have funds in your account, so it seems like you could buy it. I realize it was for 2017 so it's not current. How do the funds look today? Michael – We are losing money from the Festivals as we didn't get the sponsorships we anticipated. We don't have a current statement for you. Ron – What do you charge for admission? Michael – Iron County residents are \$2; out of County is \$4. Request is \$13,000.

### **GIRL SCOUT TROOP 120:**

Maggie Lewis – Last year we marked down where there was litter on the trail. There's also lots of trash in the creek. We contacted Wade Orme and he came and spoke with girls. We talked to him about solutions and he said with the City budget someone has

to approve trash cans. The girls wanted to clean up Cedar City, and they wanted to use some of their money to help with the litter problem. We asked what the City would like to see in that area, as we want consistency and the trash cans would not be what we normally have around town. The trash bins they gave us a quote for can be secured to the ground so they won't blow away. The quote in the application is the cheapest one I could find. The troop is pledging \$300 of its money to put toward this effort and we want to provide 3 bins. These would be in locations that intersect with the bridges, around the Memorial Grove, near the Veteran's Park and in visitor's center area. Mark – That's a lot of space between cans. So we're counting on the litterers to wait to use them? Maggie – Maybe we'll put signs out next year. The City said they would maintain, and install them. Len – Making the City cleaner is a great idea. It's a great project. Vickie – People that use that trail will know they are there as they use it regularly. I think it would be not hard to make it known that the cans are there. Len – It's a shock that they are so expensive. Ken – We have gone back and forth and I didn't realize that the trash cans on Main are \$800 apiece. In this area of the trail, people throw the cans in the creek, so they have to be mounted to the ground. I appreciate these girls' willingness to donate. Wade and I have researched this and have come up with an alternative can for \$300. They are obviously going to be abused in that area. These are mounted with steel rods. We have to have them secure so people don't throw them in the creek. I think we've found a solution. Randy – We appreciate their efforts. Tyler – This is an ideal example of a private public project and the City takes on the maintenance.  
Request is \$1,450.

## **THE GLACIER**

Dallin – With the hockey leagues growing we noticed the need for dividers on the ice to make the ice time more efficient so you can run 2 games or practices instead of one. Also we need some scooters and walkers for ice skating for the little kids. It's a high demand item and we always run out. We need more ice skates. We're just asking for a little bit of help for a few necessary things. Randy – What is your season? Dallin – We open the weekend after Thanksgiving and close the last day of February. Randy – How much usage is there? Dallin – We had close to 16,000 individual passes; and 170 players for adult and youth hockey. Then we had 65 private rentals of the ice. Mark – How do you currently use the ice without dividers? Dallin – Right now we use 2 x 4's and if they get hit by the puck they go flying. Dividers would be more professional. Len – Is it a safety factor? Dallin – A little, but the kids are all padded up anyway. It would definitely be a little safer and more professional. Randy – How has the foam padding that you bought last year worked out? Dallin – Great, it's night and day difference and we've had lots of positive comments. Tyler – I talked to Dallin about this, but in the past the RAP funds have been used to develop property. We have a private-public agreement for that. The City would have no use for the dividers and equipment later on. That is one of my concerns. These items are just for the rink and you have to pay to get on there to use them, so it's not just open like a soccer field would be. RAP funds are not meant to purchase items for a private entity to make business easier. The funds need to benefit the whole community. The City has taken the approach that we sometimes purchase equipment that could

have a later use to the City. Dallin – It does benefit people equally. Tyler – The money the Golf Course makes benefits the City, your profits benefit the Glacier.

Vickie – What was the transition from YETI? Dallin – YETI was a non-profit, and we saw the need for change in management. We are leasing the property from the City and operating as non-profit. Vickie – So what's the difference between the pads we approved last year and the dividers? Tyler – The pads protect City property from damage and from slip and fall issues. They can also be used in another venue later. The dividers are solely for ice practice. Request is \$3,645.

### **LEISURE SERVICES:**

Ken – Our request is involving phase 3 of the of the irrigation system at the Golf Course. I'll turn the time over to Jared to give you the information. Jared – Thanks to all for serving on the Committee. Our irrigation on the front 9 was installed in 1964. In March 2006, we had an irrigation study done and it stated that the pipes were 1 to 2 times too small. The study found that the implementation of improvements would be too costly, so the recommendation was just to maintain the course until the funds were available to install a completely new system. We also need a new pump station. We've had over 50 breaks this year alone, and each is \$300 to \$400 to repair, not counting labor. One break spewed mud 50 yards from the break. We've known about this for a long time. It's been our primary objective for replacement for the 5 years I've been here. We provide over 50,000 rounds of golf a year, and we raise over \$100,000 a year due to events held at the Golf Course. It's a great facility for those things. My first year we received funds to do a master plan, and it's broken out into 4 phases. Phase 1 has been completed and has made life much easier. Our greens have been much better since we've redone the irrigation on the front 9. Phase 2 has been completed, and it had to be done before we could do phase 3. This is the irrigation pond and pump. Currently we pump water from the cemetery well, and with that distance and the pipe sizing, the holes up there don't do well. Phase 3 would include building 2 more ponds. Phase 4 is replacing all the pipe under the ground. We got 2 estimates and \$647,000 was first estimate. We got a second estimate of \$378,000 which would use our engineering and public works crews. It would be \$378,580 for the ponds; the pump house and power would be \$96,300.

We talked to the City Council about this and were and told to come to RAP Tax and see if some of this could be funded and then they could do a budget revision for the rest. The RAP Tax fund balance could help. Tyler – That's the preservation fund. Vickie – If you get enough funds Council will help? What's enough? Jared – We were told to ask for everything we could get. We weren't given a number. Len – Will this come out of FY 2018 to 19? Jared – Yes. They will do a budget revision. They are already aware they'll have to. This improvement will save 30% of the water. We are on well water, but it's still a savings. Ron – How much water have you saved on the other improvements? Jared – 20%. Mark – How much will you save on the repairs? Jared – The parts for irrigation are budgeted at \$28,000 a year and it doesn't include the time spent repairing them. Steve and Austin spend 90% of their time repairing them. Austin – After Phase 1 was installed, we only had to dig up the area for three fixes and that was because of the heads from the old system. With the new pipe we've had no problems in 2 years. Chad

– If we give you a portion and you don't get funds from Council what will you do? Jared – I had no promises, but I'm sure it will be funded. Paul C – We've changed the ordinance so RAP Taxes can accrue for 3 years. Jared – If the funds are earmarked for the Golf Course and if Council doesn't fund the rest of the amount, we will ask for the carry over next year. Tyler – If it's requested to earmark the funds, that's okay, but if not, the funds will be put back into the RAP Tax funds if not used in a year. Randall – They fenced in the driving range and it looks nice. It's a great golf course. Len – They have a tremendous staff and it's greatly improved this asset to Cedar City. Request is \$348,168.

### **SOUTHERN UTAH SPORTS ACADEMY:**

Terry Tebbs – I run the basketball programs at Sports Academy and coach them. I'm not sure what info you have but we've been around almost 3 years. The facility was built by 6 guys who knew we needed a place to practice. We were using the School District facilities until the price changed. We also used the Armory and then these guys decided to build a facility for us. Now there is a non-profit which manages the sports programs that are held there. We have other entities that utilize the facility as well. We run basketball year round and run volley ball 7 months. Cedar City uses the facility, for 3<sup>rd</sup> and 4<sup>th</sup> grade basketball. It's used every day of the week and all day Saturday for these games. The City partners with volleyball and basketball. We have a good relationship with Jennifer Weaver and the partnership benefits adults and youth. We also have a basketball tournament each December. Teams come from Vegas, and all over Utah and bring in close to 60 teams for a weekend. It has a great economic impact on the community. We think down the road the shot clocks could come into play and they could develop summer programs for advanced classes. Mark – What is the tolerance point in your tournament fees? If they increased that by \$25 a team is that a death sentence? You could be trying to bring in more revenue instead of relying on the RAP Tax. Terry – We put on a border league tournament. It's \$70 a game and we create the match ups. It's usually 4 games. That's the low end. The high end in Vegas would be \$600. We could raise fees, but it has to be noted this will never be a moneymaker. Most of the play is not high level ball. It's recreational. It's about having fun. So we get a lot of kids who sign up and there is nowhere else to go in Cedar City. If the kids want to compete with other schools who have these facilities, this provides the opportunity. Tyler – This would be another private/public agreement. My boy participates in these activities. And will continue to participate as it's a great operation. Terry – Last year one of the owners paid for refinishing the floor, but we can't expect them to continue doing that. We give the City a special deal. In the fall, the City rents the whole gym for \$25 per hour. The score clocks would be great, but the floor is the most important. The fear is that the owners will get tired of putting money into the facility each year and then there won't be a place to go. Tyler – It's not a publically owned gym. In public/private agreements, the property reverts to the City, and the City has no use for the floor or the clocks. Mauri – Is it do-able? Tyler – You make the recommendations you feel fits and I will provide the parameters. I don't see how the floor will ever fit, and it's iffy with the clocks. Mauri – Would this be the same as the Glacier? Tyler – Yes. Terry – We are lucky that it was built. The schools are just not available. Vickie – Outside people are second choice when it comes to using the

school's facilities. Terry – They refinish the schools' floors during June and July. We do joint programs with the City and they charge the same for their programs as the City does. Randy – Maybe you should charge a little bit more hourly so there's money to refinish the floors.

Request is \$22,600.00.

### **SOUTHWEST WILDLIFE FOUNDATION:**

Nicole Shafer – We have many projects at Cedar Canyon Nature Park that we are super excited about. One of our biggest projects is the first phase of our Welcome/Visitors' Center. We are asking for funding for our parking lot, mainly. The City's Coal Creek Trail goes all the way through our property. We have a bridge and restroom that you helped fund. Also have a newly-paved trailhead from our parking area to Highway 14 that meets up with the City walking trail. With all of these projects that will draw in a lot more people, we want to make our parking lot more accessible to the public. The parking lot could also be used for access to trails and for events that use the Nature Park, such as the schools and Boy Scouts. The City also uses the area for races. Right now the area is dirt. We want to pave 2 ADA parking spots in front of the Visitors' Center and have a walking path paved to our trailhead. We also want to clear and level the adjacent area and use road base and prepare it for paving in the future.

We also want a porch with an ADA accessible ramp. We will also install 2 road signs along Highway 14 that say parking ahead and also for safety purposes. Randy – Is someone there all the time? Nicole – Not yet. It is open to the public all the time. But the mobile office has the funding and when it's open we will have staff there to accept rescues and also a museum, and educational programs. Len – What kind of partnership with them do we have now? We maintain that? Tyler – We partnered with putting in the restroom and it is open to the general public and this would be a similar agreement. We'd have use of the parking lot. Len – With no fee so it's no problem? Tyler – No. Nicole – When we did the agreement for the bathroom, we agreed to maintain it and we would do a similar agreement with the parking lot. Ron – This infrastructure for your temporary facility, what happens when you build a permanent facility? Nicole – It will become triage lab when we build a permanent building. We have made sure it would be usable for permanent infrastructure. Ron – So you won't pull out the trailers? Nicole – No.

Tyler – So if you never get funding for the permanent building, can the parking lot serve the temporary structure for the next 40 years? Nicole – The temporary building is set up. If it takes us another 10 years, that will continue to act as our Visitors' Center as long as necessary. We're working on displays now. Tyler – Other than the placement of the signs, do you have the approval from UDOT for the entry to the parking lot, etc. Nicole – Yes, as long as the signs in place.

Request is \$25,000.

### **CEDAR ROTARY FOUNDATION:**

Paul – I am the General Manager for Central Iron County Water Conservancy District (CICWCD) and I'm also a Rotary member. I'm representing the Rotary today. Also Kathy Johnson is here, and she went through the process with the Veteran's Park. It's

been great for the community and we want to do something similar. We would also like to roll the funds over to the next year while we gather support from the community. We'll use donations and sweat equity. In the Trails Master Plan and during the public survey the #1 priority of 509 respondents out of 1000 was a water feature. The cost is very expensive, about as same as a pool. This is a pass through system that doesn't need to be treated and would use the existing irrigation system. Kids already play in it and we want to upgrade it. We're using the old grist mill as a model. We also want to highlight the irrigation practices and use some gates and windroses. It will have kiosks that educate about water. We intend to put in flumes and a replica of the kilns. This will replicate a lot of the heritage of this area. One issue is parking. We've tried to mitigate that directly to the west or up above, there's property that could be purchased. The total cost is about 1 million. The first phase will be \$250,000 and that is the amount we are trying to raise.

Randy – For a grist mill, what will that cost to build? Paul – It won't be a working grist mill. Randy – Why not build it in the Main Street Park? People from out-of-town drive by there and there is a lot of usage. Paul – The east of access to the current stream is why we're planning it there. Chad – The City will have to maintain this. So there will be the ongoing expense to maintain. Will you have to hire another employee? Tyler – Those are some of the details we would work out in the agreement. The City Council would have to agree to maintain.

Chad – This will receive no revenue from the public. The young kids would love it. But my concern is the ongoing expense. Paul – I talked to Wade and he said may need another full time person. Mark – What is the liability to the City? When you build something you're encouraging people to use it. If you have the current rough cement, it's in an "at your own risk" mentality. What risk do you have when you encourage play with untreated water? Washington City had a problem with e coli. Tyler – It increases the chances of liability to the City. Mark – I think it would be incredible. Tyler – Our insurance company could give input.

Vickie – Sometimes we get too afraid of liability and then we never get anything progressive. I think we need to stop being so nervous. Many other cities have these. Mark – I'm not discouraging or afraid, I'm just bringing all the facts out. Chad – How many phases are there? Paul – It could expand. Chad – And the \$50,000 would get us what? Paul – It would just be earmarked to the first phase. Randy – How big is the park? Paul – I'll have to look that up. Randy – It would take up most of the West Canyon Park. It's planned by the volley ball court and there's not a lot of usage there. Chad – My kids and I currently go to St. George for a splash pad and it would attract people here. My biggest concern is the ongoing maintenance, not the liability. Paul – We talked about ongoing sponsorships of companies.

Tyler – I encourage you to have a plan on how to maintain the money coming in to take care of the project when you present it to the Council. Len – It would be a great project. Randy – We need that project. Kathy – I was involved in the Veteran's Park and everything was donated. We had a lot of business people and the restaurant and lodging tax and it was a local project. You got goosebumps from the community participation. That is a classy park. Mark – It's well thought out. Request is \$50,000.

Tyler – I will find out the info on AYSO and why the numbers are decreasing and will send out an email to everyone. Please respond with your recommendations and I will put them on a spread sheet and share with everyone, probably Monday, and we'll get together next Wednesday at 1 p.m. We'll look at the recommendations and you can debate and come to a final recommendation.

**NEW BUSINESS:**

**ADJOURN:** The meeting adjourned at 1:53 p.m.

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Barbara Barrick  
Executive Assistant